



United States EMS Compact

The Interstate Commission for EMS Personnel Practice

5010 E. Trindle Road, Suite 202
Mechanicsburg, PA 17050
(202) 888-4142

<http://www.emscompact.gov/>

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October 2026 Executive Committee Meeting Summary

Date: Wednesday, October 14, 2026

Time: 3:00 PM ET

Location: Virtual Meeting via Microsoft Teams

Attendance

Executive Committee Members Present:

- Chair Kraig Kinney, Indiana
- Vice Chair Wayne Denny, Idaho (joined after roll call)
- Secretary Mark Herrera, Utah
- Treasurer Brad Vande Lune, Iowa
- Member at Large Michael Johnson, Georgia
- Immediate Past Chair Joe Schmider, Texas

Absent:

- None

Commissioners:

- Commissioner Dr. Gail Bradley, Arizona
- Commissioner Todd McDowell, Alaska (excused)
- Commissioner Maria Beermann-Foat, Virginia

Staff:

- Donnie Woodyard, Executive Director
- Christie Mellott, PWW, Counsel
- Ray Mollers, National EMS Coordinated Database Administrator

Call to Order

Chair Kinney called the meeting to order at 3:00 PM ET and welcomed attendees to the regularly scheduled Executive Committee meeting. He reviewed meeting norms: the meeting is public and public attendance is encouraged; members of the public may use the raise-hand function to be recognized during public comment for up to two minutes; and the Executive Director is authorized to mute or remove participants for unmuted microphones or disruptive behavior.



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Secretary Herrera called the roll. Chair Kinney, Treasurer Vande Lune, Member at Large Johnson and Immediate Past Chair Schmider were present. Chair Kinney noted that Vice Chair Denny had said he might be late. Secretary Herrera declared a quorum.

The agenda was adopted.

Seating and Recognition of New Commissioners

Chair Kinney announced that the Commission had received the appointment documentation for new Commissioners from Alaska and Arizona, and that both would be seated.

- **Commissioner Todd McDowell, Alaska (excused)**
- **Commissioner Dr. Gail Bradley, Arizona:** Commissioner Bradley thanked the Committee for the welcome. She has been Arizona's State Medical Director for EMS and Trauma since 2019, and said Arizona is excited to join the Compact. Chair Kinney noted that he has worked with Dr. Bradley on the NASEMSO board.

Public Comment

Chair Kinney opened the floor for public comment on matters not on the agenda. No one asked to speak.

Old Business

Approval of July 2026 Meeting Summary

Chair Kinney noted that the Executive Committee had not met in the two months since the July 2026 meeting. He asked for corrections, and none were offered.

Motion: "to approve the summary of the July 15th 2026 Executive Committee meeting as presented." Moved by Commissioner Herrera; seconded by Commissioner Vande Lune. Vote: No opposition or abstentions; approved.

Reports

Treasurer's Report

Treasurer Vande Lune presented the report:

- Previous balance: \$110,968.62
- Two debits of \$6,822.05 each (September 1 and September 15)
- Pending balance: \$97,324.52

There were no questions, and the report was received.

Chair's Report

Chair Kinney reported that he had attended EMS World Expo, mainly in his NASEMSO role. A Joint National Leadership Forum meeting was held there. NASEMSO is leading an effort to have the national organizations agree on one or two shared priorities to pursue together, mainly in federal legislation. Chair Kinney said billing-related issues are likely to be



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among those priorities. He encouraged Commissioners to think about which three priority areas the Commission should advance. He noted that Executive Director Woodyard represented the Compact's perspective well at the forum.

Executive Director's Report

Executive Director Woodyard noted that his written report is in the Commission meeting book. He highlighted the following:

- **EMS World Expo:** He held many meetings with stakeholders, collaborators and partners, including federal and military officials. Opportunities arising from these meetings appear later on the agenda.
- **Legislation:**
 - **Montana:** A committee-sponsored bill to join the Compact is active. He has made several trips to Montana, and the outlook appears positive.
 - **New Jersey:** The legislation passed the Assembly unanimously and moves to the Senate.
 - Several other states are expected to introduce legislation. He will announce them once bills are filed.
 - **Ohio:** At Ohio's request, he will present to the state EMS and Fire board next week. The Ohio governor has publicly committed to joining the Compact.
- **Onboarding:**
 - **Arizona** is fully compliant and its data is in the database. He made two in-person trips to Arizona.
 - **Alaska** has appointed its Commissioner and is testing its database integration, which is expected within about a week. A press release will follow once Alaska is in full compliance as the 27th live state.
- **New website:** The Commission launched a new website a few weeks ago. It complies with .gov requirements, has been redesigned around user flow, and has more than tripled site traffic. The public lookup now has a Spanish-language version.
 - He gave a live demonstration of privilege-to-practice validation by EMS ID number. The demonstration showed:
 - the privilege-to-practice status indicator
 - a downloadable official PDF record with a QR code for real-time validation
 - an on-demand EMS Week Certificate of Recognition
 - the states where the individual is licensed
 - a map showing home states and states where the clinician has an immediate privilege to practice
 - a printable EMS Compact validation card for states that require clinicians to carry evidence of licensure

Chair Kinney encouraged members to explore the website, including the Commissioner hub. There were no questions.



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Bylaws & Rules Committee

Commissioner Schmider reported that the proposed bylaws are posted on the website for consideration. Executive Director Woodyard reported that no comments had been received so far. Official public notice will go out after this meeting, well ahead of the required 30-day notice.

Proposed amendment on dissolution of the Commission: Executive Director Woodyard described a recent Government Accountability Office review of the National Association of Insurance Commissioners and its IRS reporting requirements, requested by the House Ways and Means Committee (GAO-26-107956). In light of that review, he proposed adding language to the pending bylaws revision directing that, upon dissolution, grant funds be returned to the grantor where a grant or agreement requires it and all other remaining funds be distributed to the Member States, a provision the IRS considers in determining governmental status. He proposed adding it now, subject to counsel review, so the bylaws would not need to be reopened later. Commissioner Schmider supported including it in the draft.

Executive Director Woodyard recommended that the Executive Committee formally advance the bylaws to the agenda of the December 9 Q4 Commission meeting. He noted that this is not required but would make the record cleaner.

Counsel Mellott stated that she had reviewed the proposal briefly and had no personal objection. She wished to consult with Doug Wolfberg before counsel formally approves it.

Motion: To add the proposed dissolution provision to the proposed bylaws, pending full approval of counsel, and to place the bylaws on the agenda of the December 9, 2026 full Commission meeting. Moved by Commissioner Vande Lune (as clarified by Chair Kinney); seconded by Commissioner Herrera. Vote: No objections or abstentions; approved. No Commissioner or public comment was offered.

Chair Kinney thanked the committee and the Executive Director for their work on the bylaws over the past year.

National EMS Coordinated Database Administrator Update

Ray Mollers gave the report, noting it was his final meeting before retiring. Terrie Godde and Aaron Kaylor were absent. - Tennessee appears to be up to date. - Delaware had some issues but is believed to be back up to date. - Nebraska is pending and may need to wipe and reload its data. - Two states are still implementing license management systems that will submit to the database.

Commissioner Schmider publicly thanked Mr. Mollers for his service to the Compact.

New Business

Chair Kinney took Item V.h out of order.

Recognition and Appreciation of Ray Mollers' Service (Item V.h)

Chair Kinney and Executive Director Woodyard recognized Mr. Mollers' service. They noted that his involvement goes back to the Compact's origin as a concept within the Department of Homeland Security. Executive Director Woodyard stated that four individuals have served the Commission in official staff roles: Dan Manz, Sue Prentiss, Ray Mollers and Executive Director Woodyard. He said Mr. Mollers was the first to hold the title of Executive Director, serving from 2021 to 2023, and then served as Database Administrator. Eric Lucas also thanked Mr. Mollers.



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Motion: To accept the Executive Director's recommendation and issue Ray Mollers a certificate of appreciation as the Commission's first Executive Director and as Coordinated Database Administrator, for service to the Commission from 2021 through 2026. Moved by Chair Kinney; seconded by Commissioner Johnson. Vote: No objections or abstentions; approved.

Executive Director Woodyard noted for the record that Vice Chair Denny had joined the meeting.

NASEMSO Relationship and Proposed Position Statement (Item V.a)

Chair Kinney reported that three Executive Committee members, including himself, met with several national boards at EMS World Expo to build relationships, and that the Executive Director also met with the NASEMSO executive committee.

Executive Director Woodyard noted that the Compact originated through a DHS cooperative agreement with NASEMSO. He presented a draft position paper, "The Commission and NASEMSO: Distinct Roles, Shared Purpose," which sets out five draft positions: 1. The Commission values NASEMSO and recognizes its foundational role in creating the Compact. 2. Strong, independent non-governmental associations are essential to the EMS profession and do work the Commission cannot do. 3. The Commission, as a governmental body, represents the states on matters within the Compact through its official actions, and its positions are binding on behalf of the states. 4. Describing each organization's role accurately strengthens collaboration without diminishing either organization. 5. The Commission will continue to collaborate actively with NASEMSO and other national partners where their roles align.

He asked whether the paper should go to the full Commission for consideration as an official position. Commissioner Schmider stated that he could not make a motion. He recommended forwarding the paper to the full Commission, saying it would carry more weight if adopted by the full body.

Motion: To forward the draft position paper to the December 9, 2026 full Commission meeting for consideration. Moved by Commissioner Denny; seconded by Commissioner Vande Lune. Vote: No objections or abstentions; approved. The item will be added to the December agenda.

CAPCE Partnership and Joint National EMS ID Position Paper (Item V.b)

Executive Director Woodyard reported that the National EMS ID number is becoming widely used, including in NEMSIS, by the National Registry, and for continuing education. He proposed formal collaboration with national partners on a joint paper. The final form could be a white paper, position paper or joint public statement. It would encourage Compact and non-Compact states to fully incorporate the number and would promote its inclusion in educational materials.

Jay Scott (CAPCE) supported the effort. He described CAPCE's work to ensure accredited providers collect the National EMS ID and report course completions promptly, and noted that about 96% of course completions in the last month were reported at the time the course was completed.

Motion (as amended): To authorize the Executive Director to engage national EMS organizations on a joint position paper on standardized use of the National EMS ID number, and to bring any position paper back to the Executive Committee for review. Moved by Commissioner Johnson; seconded by Commissioner Denny. Vote: No opposition or abstentions; motion carried.

- The original motion named the National Registry, CAPCE and NASEMSO.



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- Commissioner Schmider suggested replacing the named organizations with “national EMS organizations” so that others, such as the National Association of EMTs, could take part.
- The mover and seconder accepted this as a friendly amendment.

Position Paper on License Expiration Dates and Time Zones (Item V.c)

Executive Director Woodyard summarized the previously reviewed position paper. It clarifies that a license expires on its expiration date at the time in the time zone of the capital of the state that issued the license. He asked that it be placed on the full Commission agenda.

Motion: To add the position paper to the agenda of the December 9, 2026 full Commission meeting. Moved by Commissioner Denny; seconded by Commissioner Vande Lune. Vote: No objections or abstentions; approved.

Administrative Rule to Implement Section 3.C(4) (Item V.d)

Executive Director Woodyard explained the provision. The model legislation requires a foundational FBI-based biometric background check. Section 3.C(4) makes an exception for federal employees who hold a suitability determination under 5 CFR §731.202, provided they submit documentation as set out in Commission rules. An administrative rule is therefore required before the provision can be used.

He reported frequent meetings with federal and military partners over the past two to three months, several of whom want to work with the Commission on this. He noted that the Department of War has testified in support of the Compact in many states. He recommended that the Executive Committee direct the Bylaws & Rules Committee to develop the required administrative rule.

Motion: To refer the development of an administrative rule implementing Section 3.C(4) to the Bylaws & Rules Committee. Moved by Commissioner Herrera; seconded by Commissioner Denny. Vote: No objections or abstentions; referred to the Bylaws & Rules Committee.

Q4 Full Commission Meeting, December 9, 2026 (Item V.e)

Chair Kinney noted a full agenda, including elections. Executive Director Woodyard stated that the revised agenda will include:

- election of officers
- consideration and adoption of the bylaws, with public notice to go out in the next couple of days
- the position papers advanced at this meeting

Commissioner Schmider suggested scheduling two hours. Executive Director Woodyard confirmed that two hours are reserved and said he will send a reminder. No action was required.

Officer Elections (Item V.f)

Chair Kinney noted that the Chair, Treasurer and Member at Large positions are up for two-year terms. All three incumbents are eligible, and the process is open. The Member at Large elected last year filled an unexpired term.



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Executive Director Woodyard described the process:

- Self-nominations close November 1 and require a form with questions; the answers will be shared with all Commissioners.
- Nominations from the floor will not be accepted unless the Commission chooses to override this. If a position is not filled, the process will be reopened.
- The reason for this process is the time commitment of Executive Committee service and the need for candidates to have their state's support.
- The process is being codified in the proposed bylaws.
- Nominations have already been received.

Chair Kinney noted that the process worked well in the last election.

The 2027 in-person meeting was noted in the meeting packet and was not discussed.

Resolution in Support of National Collegiate EMS Week (Item V.g)

Executive Director Woodyard described collegiate EMS programs and the Commission's past resolutions recognizing National Collegiate EMS Week. Because the Q4 Commission meeting has moved to a later date, this year's week falls before it, so he asked the Executive Committee to consider the resolution. The resolution, similar to the one adopted in 2025, recognizes November 9–15, 2026 as National Collegiate EMS Week, and its text was displayed. He noted that the collegiate EMS community has appreciated past recognition and gave the Compact a priority session at its national conference.

Motion: To issue the Commission's recognition of National Collegiate EMS Week for 2026. Moved by Commissioner Denny; seconded by Commissioner Vande Lune. Vote: No objections or abstentions; approved.

Stakeholder Organization Updates

- **CAPCE (Jay Scott):**
 - CAPCE is updating its website and database to improve the user experience and record sharing.
 - It is working on data-sharing agreements with specific states.
 - CAPCE has budgeted funding for the year beginning January 1, 2027 for joint projects with the Commission, such as shared booth space at national conferences and possible micro-grants to help non-reporting states begin reporting. The budget is subject to CAPCE board consideration on November 19.
- **NHTSA Office of EMS (Clary Mole):**
 - Tentative meeting dates for the next fiscal year were posted in the chat.
 - An RFI on nationwide implementation of prehospital blood transfusion was released on October 6 and closes on November 5. It seeks feedback on proposed key performance indicators for the FICEMS strategic plan.



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No other stakeholder organizations asked to report.

Upcoming Meetings

- Next Executive Committee Meeting: November 4, 2026
- Stakeholder Advisory Committee Meeting: October 21, 2026 and December 16, 2026
- Next Full Commission Meeting: December 9, 2026 (Elections)

Action Items

- Executive Director to send the official public notice of the proposed bylaws, including the dissolution provision pending counsel approval.
- Counsel to complete review of the proposed dissolution provision.
- Executive Director to update the December 9 full Commission agenda to include:
 - the bylaws
 - the NASEMSO position paper
 - the license expiration position paper
 - officer elections
- Executive Director to send a reminder that the December 9 meeting is scheduled for two hours.
- Executive Director to begin formal collaboration with national EMS organizations on a National EMS ID position paper and bring any paper back to the Executive Committee.
- Bylaws & Rules Committee to develop an administrative rule implementing Section 3.C(4).
- Issue the certificate of appreciation to Ray Mollers.
- Issue the 2026 National Collegiate EMS Week resolution.
- Commissioners interested in serving as an officer to submit the self-nomination form by November 1.

Adjournment of Public Portion and Move to Executive Session

Chair Kinney stated that the Executive Committee needed to enter executive session on a contractual matter. He noted that counsel had certified the closed session.

Motion: To proceed into executive session for a contractual matter. Moved by Commissioner Denny; seconded by Commissioner Herrera. Vote: No opposition stated; approved.

The public meeting was adjourned, and the Executive Committee entered executive session at approximately 4:02 PM ET.



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Next Meeting: Executive Committee – November 4, 2026

Attendance Roster (as captured in Microsoft Teams)

The Microsoft Teams attendance report recorded the following 40 participants in the public meeting: Noreen Adlin, Mike Bateman, Maria Beermann-Foat, Kimberly Boehm, Gail Bradley, Ty Carhart, Brent Caswell, Michael Ciecwa, Jennifer Correa, Dr. Dan (AZDHS), Wayne A. Denny, Donna Doyle, Sharisse Dubose, Renee E Escamilla, Antonia Gerard, Shari Graham, Mark Herrera, Shalon Holloway, Michael Johnson, Jonathan D. Jones, Kraig Kinney, Eric Lucas, Christie Mellott, Dave Meyer, Clary Mole, Ray Mollers, Susan Neugebauer, Nick Nudell, Lewis Robinson, Joe Schmider, Howard Schwartz, Jay Scott, Brad Vande Lune, Jared Walter, Susan Walter, Gregory Williams, Tim Wilson, Teresa Windham, Donnie Woodyard, Telephone participant.